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RELEASED IN PART B7(A), B1, 1.4(B), 1.4(D), B7(C)

C O N F I D E N T I A L SECTION 01 OF 02 USOSCE 000133

E.O. 12958: DECL: 01/31/2012 TAGS: OSCE, PREL, PHUM, PTER

SUBJECT: OSCE/ODIHR: US FACES CRITICISM OVER GUANTANAMO,

MILITARY TRIBUNALS

B1, B7(A), B7(C)

REF: STATE 017756

CLASSIFIED BY: DOUGLAS DAVIDSON, DCM; REASON 1.5 (B AND D)

1. (SBU) SUMMARY: AMBASSADOR GERARD STOUDMANN, THE DIRECTOR OF THE OSCE'S OFFICE OF DEMOCRATIC INSTITUTIONS AND HUMAN RIGHTS (ODIHR), IN BOTH PUBLIC AND PRIVATE MEETINGS THIS WEEK, INCLUDING IN HIS PRESENTATION TO THE OSCE PERMANENT CONFIDENTIAL

PAGE 02 USOSCE 00133 01 OF 02 311918Z COUNCIL (PC) ON JANUARY 31, CRITICIZED THE U.S. FOR "NON-IMPLEMENTATION OF INTERNATIONAL LAW" IN DETAINING AND PREPARING TO PROSECUTE NON-AMERICANS ACCUSED OF INVOLVEMENT IN TERRORIST ACTS AGAINST THE U.S. IN THE PC, NONE OF THE PARTICIPATING STATES MENTIONED THE U.S. DIRECTLY, BUT SOME DID ALLUDE TO CONCERNS REGARDING THE NON-APPLICATION OF THE GENEVA CONVENTIONS IN THE CASE OF THE GUANTANAMO DETAINEES. STOUDMANN SPECIFICALLY QUESTIONED OUR IMPLEMENTATION OF INTERNATIONAL LAW WITH REGARD TO THREE ISSUES:

-- THE GENEVA CONVENTION AS IT APPLIES TO THE DETAINEES AT GUANTANAMO BAY:

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UNITED STATES DEPARTMENT OF STATE **REVIEW AUTHORITY: SHARON E AHMAD** DATE/CASE ID: 10 NOV 2004 200303827 ACLU-RDI 4226 p.1

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C O N F I D E N T I A L SECTION 02 OF 02 USOSCE 000133

E.O. 12958: DECL: 01/31/2012 TAGS: OSCE, PREL, PHUM, PTER

SUBJECT: OSCE/ODIHR: US FACES CRITICISM OVER GUANTANAMO,

BOSNIAN ALGERIANS, MILITARY TRIBUNALS

B7(A), B7(C)

PC CRITICISM FOCUSES ON DETAINEES, GENEVA CONVENTION

4. (SBU) IN HIS PRESENTATION TO THE PERMANENT COUNCIL JANUARY 31, AMBASSADOR STOUDMANN AGAIN RAISED QUESTIONS ABOUT THE U.S. RECORD ON HUMAN RIGHTS IN ITS WAR AGAINST TERRORISM. HIS POINTS DIFFERED LITTLE FROM THOSE HE HAD MADE PRIVATELY CONFIDENTIAL

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TO AMBASSADOR MINIKES THE DAY BEFORE. HE DID, HOWEVER,
PUBLICLY SAY THAT HE WAS NOT QUESTIONING THE U.S.'S RIGHT TO
SELF-DEFENSE OR THE EXISTENCE OF CONCRETE THREATS TO THE U.S.
STOUDMANN WAS ESPECIALLY HARD ON THE QUESTION OF THE
LEGALITY OF THE TRANSFER OF THE SUSPECTED TERRORISTS IN

STATING THAT "REQUESTS BY ODIHR FOR CLARIFICATION
REMAINED UNANSWERED." (COMMENT: OTHER POINTS MADE BY
AMBASSADOR STOUDMANN ON GENERAL HUMAN DIMENSION ISSUES WILL
BE SENT SEPTEL. END COMMENT.)

- 5. (SBU) SEVERAL PARTICIPATING STATES RESPONDED TO STOUDMANN'S POINTS AND URGED STATES TO UPHOLD INTERNATIONAL LAW AND THE GENEVA CONVENTIONS, THOUGH NONE MENTIONED THE UNITED STATES BY NAME. MOST COMMENTS FOCUSED ON THE NEED TO BALANCE CRITICISM OF HUMAN RIGHTS ABUSES IN THE FORMER SOVIET UNION WITH ISSUES THAT EITHER AFFECT THE WHOLE OSCE REGION OR THAT PART OF IT "WEST OF VIENNA".
- -- THE EUROPEAN UNION (REPRESENTED BY SPAIN) AND CANADA URGED ODIHR TO ENSURE THAT RESPECT FOR HUMAN RIGHTS AND THE PRINCIPLES OF INTERNATIONAL LAW ARE UPHELD IN THE FIGHT AGAINST TERRORISM;
- -- SWITZERLAND ARGUED THAT STATES DO NOT HAVE THE RIGHT TO INTERPRET THE GENEVA CONVENTIONS IN THEIR OWN WAY AND VOICED FULL AGREEMENT WITH AMBASSADOR STOUDMANN'S STATEMENT. (NOTE: STOUDMANN IS A SWISS DIPLOMAT. END NOTE)
- -- RUSSIA AND ARMENIA COMMENDED STOUDMANN FOR BEING
 "BALANCED" AND FOR RAISING PROBLEMS THAT OCCUR ACROSS THE
 OSCE REGION AND IN PARTICULAR HUMAN RIGHTS ISSUES "WEST OF
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VIENNA." (THE ARMENIAN AMBASSADOR, IN HIS TYPICALLY COLORFUL
FASHION, DESCRIBED THE DIVIDE AS BEING EAST AND WEST OF
"EDEN.") RUSSIA ALSO ARGUED THAT THERE ARE PLENTY OF HOTBEDS
FOR TERRORISM AND RELIGIOUS INTOLERANCE IN WESTERN COUNTRIES.

-- NORWAY ECHOED STOUDMANN'S CONCERN THAT A PERCEPTION OF NOT FULLY UPHOLDING HUMAN RIGHTS OR THE ADHERENCE TO INTERNATIONAL LAW IN THE FIGHT AGAINST TERRORISM CAN BE COUNTERPRODUCTIVE AND CAN LEND SUPPORT TO THOSE WILLING TO DEBATE OUR COMMITMENT TO OUR CORE VALUES.

		RESPONDED TO CRITICISM OF THE TRANSFER
OF	DETAINEES THERE BY	SAYING THAT THE ISSUE CAN ONLY BE
DIS	SCUSSED IN A GENERA	L WAY, AS NO ONE HAS ALL OF THE
NEC	CESSARY INFORMATION	. PROMISED TO RESPOND TO
STO	DUDMANN'S CRITICISM	AT A LATER DATE.

B7(A), B7(C)

- -- THE CHAIRMAN-IN-OFFICE (PORTUGAL) ALSO VOICED CRITICISM, STATING THAT ALTHOUGH THERE MAY BE A DEBATE AS TO ADAPTING INTERNATIONAL LAW AND THE GENEVA CONVENTION, GIVEN THE NEW CIRCUMSTANCES OF TERRORISM, WE CANNOT IGNORE THE LAWS WE HAVE UNTIL NEW ONES ARE WRITTEN.
- 6. (SBU) AMBASSADOR MINIKES RESPONDED, PER REFTEL GUIDANCE, URGING PARTICIPATING STATES TO BE PATIENT AS THE U.S. ATTEMPTS TO DEAL WITH THE LEGAL ISSUES AT HAND. HE ASSURED THE OSCE THAT WE BELIEVE OUR ACTIONS ARE CONSISTENT WITH THE U.S. GOVERNMENT'S COMMITMENT TO RESPECT AND SAFEGUARD INTERNATIONAL LAW. HE INFORMED THE PC THAT WE WOULD PROVIDE ADDITIONAL INFORMATION AS NEW FACTS AND CONCLUSIONS BECOME KNOWN.

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7. (C)	COMMENT:				
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